## IOWA TRANSPORTATION COMMISSION
### Meeting Agenda / Commission Orders

April 13, 2021
Hotel Julien Dubuque
Dubuque, IA

<table>
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<tr>
<th>ITEM NUMBER</th>
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<td>D-2021-74</td>
<td>* Approve Minutes of the March 9, 2021 Commission Meeting</td>
<td>Danielle Madden</td>
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<td>Commission Comments</td>
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<td>DOT Comments</td>
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<td>H-2021-75</td>
<td>* Administrative Rules – 761 IAC 105, Holiday Rest Stops and 761 IAC</td>
<td>Mitch Dillavou</td>
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<td>106, Promotion of Iowa Agricultural Products at Rest Areas</td>
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<td>PPM-2021-76</td>
<td>* Revitalize Iowa's Sound Economy (RISE) – Story County</td>
<td>Craig Markley</td>
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<td>PPM-2021-77</td>
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<td>PPM-2021-78</td>
<td>* Revitalize Iowa's Sound Economy (RISE) – Clinton</td>
<td>Craig Markley</td>
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<td>H-2021-79</td>
<td>* Corridor Preservation Renewal: I-80 from West of Co Rd R16 to</td>
<td>Bryan Bradley</td>
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<td>Grand Prairie Parkway</td>
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<td>PPM-2021-80</td>
<td>* Program Objectives (2022-2026 Highway Program)</td>
<td>Stuart Anderson</td>
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8:10 a.m.

**Adjourn**

*Action Item*

On Monday, April 12, the Commission and staff will meet informally 3:30 p.m. Transportation-related matters will be discussed but no action will be taken.
DEPARTMENT OF TRANSPORTATION
COMMISSION ORDER

Division/Bureau/Office  Director’s Office  Order No.  D-2021-74
Submitted by  Danielle Madden  Phone No.  515-239-1919  Meeting Date  April 13, 2021
Title  Approve Minutes of the March 9, 2021 Commission Meeting

DISCUSSION/BACKGROUND:

PROPOSAL/ACTION RECOMMENDATION:
It is recommended the Commission approve the minutes of the March 9, 2021 Commission meeting.

COMMISSION ACTION:

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<td>Kathy Fehrman</td>
<td>Tom Rielly</td>
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Commissioner Fehrman made a motion to approve the minutes as written. Commissioner Rielly seconded the motion. Motion passed unanimously.

Commission Comments
Commissioner Maher thanked DOT staff and those involved in the Commission tours / meetings.

Commissioner Fehrman gave a recap of the tour.

DOT Comments
Director Marler introduced Troy Jerman as the Chief Operating Officer.

Troy Jerman gave some background about himself.
DISCUSSION/BACKGROUND:

The proposed amendments to Chapters 105 and 106 correct the name of the Maintenance Bureau, remove district offices from the list of locations to request the forms to sponsor or promote these programs, and require that any requests be submitted to the Maintenance Bureau to approve or deny. The district offices are no longer involved in the administration of these programs.

A complete summary explaining the proposed amendments is included in the attached Notice of Intended Action.

The public comment period ended on March 2, 2021. The department did not receive any public comments or requests for oral presentations.

PROPOSAL/ACTION RECOMMENDATION:

It is recommended that the Commission approve the rule amendments included in the attached Notice of Intended Action.
Mitchell J. Dillavou, Highway Administration Engineer; Chapters 105, holiday rest stops, and 106, Promotion of Iowa Agricultural Products at Rest Areas. These amendments correct the name of the Maintenance Bureau moved district offices from the list of locations to request forms, to sponsor and promote these programs and require that any requests be submitted to the Maintenance Bureau to approve or deny. The district offices are no longer involved in the administration of these programs.

The public comment period ended on March 2nd, 2021, and the Department did not receive any comments or requests for oral presentations. We discussed this yesterday at the Commission workshop, and I recommend that the Commission approve of the rule amendments included in the notice of intended action.

Commissioner Putney made a motion to approve the rule amendments as presented. Commissioner Yanney seconded the motion. Motion passes unanimously.
TRANSPORTATION DEPARTMENT[761]

Notice of Intended Action

Proposing rule making related to holiday rest stops
and promotion of Iowa agricultural products at interstate rest areas
and providing an opportunity for public comment

The Department of Transportation hereby proposes to amend Chapter 105, “Holiday Rest Stops,” and Chapter 106, “Promotion of Iowa Agricultural Products at Rest Areas,” Iowa Administrative Code.

Legal Authority for Rule Making

This rule making is proposed under the authority provided in Iowa Code sections 307.12 and 314.27 and 1995 Iowa Acts, chapter 18, section 2.

State or Federal Law Implemented

This rule making implements, in whole or in part, Iowa Code section 314.27 and 1995 Iowa Acts, chapter 18, section 2.

Purpose and Summary

The proposed amendments to Chapters 105 and 106 correct the name of the Maintenance Bureau and remove district offices from the list of locations from which a form may be requested to sponsor a holiday rest stop or promote an Iowa agricultural product at an interstate rest area. These forms are still available on the Department’s website and from the Maintenance Bureau.

This proposed rule making also requires that any requests be submitted to the Maintenance Bureau. The Maintenance Bureau will approve or deny the requests. The district offices are no longer involved in the administration of these programs.

Fiscal Impact

This rule making has no fiscal impact to the State of Iowa.

Jobs Impact

After analysis and review of this rule making, no impact on jobs has been found.

Waivers

Any person who believes that the application of the discretionary provisions of this rule making would result in hardship or injustice to that person may petition the Department for a waiver of the discretionary provisions, if any, pursuant to 761—Chapter 11.

Public Comment

Any interested person may submit written comments concerning this proposed rule making or may submit a written request to make an oral presentation at a public hearing. Written comments or requests to present oral comments in response to this rule making must be received by the Department no later than 4:30 p.m. on March 2, 2021. Comments should be directed to:
Tracy George
Department of Transportation
DOT Rules Administrator, Strategic Communications and Policy Bureau
800 Lincoln Way
Ames, Iowa 50010
Email: tracy.george@iowadot.us

Public Hearing

If requested, a public hearing to hear oral presentations will be held on March 4, 2021, via conference call from 1 to 2 p.m. Persons who wish to participate in the conference call should contact Tracy George before 4:30 p.m. on March 2, 2021, to facilitate an orderly hearing. A conference call number will be provided to participants prior to the hearing.

Persons who wish to make oral comments at the public hearing may be asked to state their names for the record and to confine their remarks to the subject of this proposed rule making.

Any persons who intend to attend the public hearing and have special requirements, such as those related to hearing or mobility impairments, should contact Tracy George, the Department's rules administrator, and advise of specific needs.

The public hearing will be canceled without further notice if no oral presentation is requested.

Review by Administrative Rules Review Committee

The Administrative Rules Review Committee, a bipartisan legislative committee which oversees rule making by executive branch agencies, may, on its own motion or on written request by any individual or group, review this rule making at its regular monthly meeting or at a special meeting. The Committee’s meetings are open to the public, and interested persons may be heard as provided in Iowa Code section 17A.8(6).

The following rule-making actions are proposed:

ITEM 1. Amend subrule 105.2(4) as follows:

105.2(4) Information. General information regarding holiday rest stops is available from the Office of Maintenance Bureau, Iowa Department of Transportation, 800 Lincoln Way, Ames, Iowa 50010, or the department’s website at www.iowadot.gov.

ITEM 2. Amend subrule 105.4(3) as follows:

105.4(3) Request. A request to sponsor a holiday rest stop in an interstate rest area shall be made on Form 810023. This form is available from the department’s district offices, the office of maintenance bureau or the department’s website.

a. No change.
b. The request shall be submitted to the office of maintenance bureau.
c. No change.

ITEM 3. Amend subrule 105.4(4), introductory paragraph, as follows:

105.4(4) Approval of request. The request is subject to the approval of the office of maintenance bureau.

ITEM 4. Amend subrule 105.5(3) as follows:

105.5(3) Request. A request to sponsor a holiday rest stop along a noninterstate primary highway shall be made on Form 810023. This form is available from the department’s district offices, the office of maintenance bureau or the department’s website.

a. No change.
b. The request shall be submitted to the district office or the office of maintenance bureau.
c. No change.
ITEM 5. Amend subrule 105.5(4), introductory paragraph, as follows:

105.5(4) Approval of request. The request is subject to the approval of the district engineer maintenance bureau.

ITEM 6. Amend rule 761—106.3(307) as follows:

761—106.3(307) Information. General information regarding agricultural promotions at interstate rest areas is available from the Office of Maintenance Bureau, Iowa Department of Transportation, 800 Lincoln Way, Ames, Iowa 50010, or the department’s website at www.iowadot.gov.

ITEM 7. Amend subrule 106.4(1) as follows:

106.4(1) A request to promote an Iowa agricultural product at an interstate rest area shall be made on Form 810059. This form is available from the department’s district offices, the office of maintenance bureau or the department’s website.

a. and b. No change.

c. The request shall be submitted to the office of maintenance bureau.

d. No change.

ITEM 8. Amend subrule 106.4(2), introductory paragraph, as follows:

106.4(2) Approval of request. The request is subject to the approval of the office of maintenance bureau.
DISCUSSION/BACKGROUND:

Story County submitted a RISE Immediate Opportunity application requesting a grant to assist in paving of approximately 5,238 feet of 220th Street located west of Nevada. This project is anticipated to be completed by November 2022.

Because this project will provide improved access to 103 acres for industrial purposes and to maximize RISE support for this project, staff evaluated the application as a RISE Local Development project.

The evaluation and rating for the project will be discussed.

PROPOSAL/ACTION RECOMMENDATION:

It is recommended the Commission, based on the capital investment commitment and potential for future job creation, reclassify the project as a RISE Local Development project in the February 2021 round of applications and award a RISE grant of $843,750 or up to 50 percent of the total RISE-eligible project cost, whichever is less, from the county share of the RISE Fund.
Craig Markley, Planning, Programming and Modal Division Systems Planning Bureau; Story County submitted an Immediate Opportunity RISE Funding requests to pave approximately 5,238 feet of 220th street located west of Nevada because this project will provide improved access to 103 acres for industrial purposes and to maximize RISE support for this project staff evaluated the application as a RISE Local Development project. Under a RISE Local Development criteria the project scored 68 points, total estimated cost of the project is $1,697,500. The County is requesting a rise ban of $843,750 and will be providing 50% in local match.

It is recommended the Commission based on the capital investment commitment and potential for future job creation award a RISE grant of $843,750 or 50% of the total RISE eligible project cost, whichever is less. Funding will come from the county share of the RISE fund.

Commissioner Arnold made a motion to award the RISE grant for Story County. Commissioner Rielly seconded the motion. Motion passes unanimously.
DISCUSSION/BACKGROUND:

The city of Independence submitted a RISE Immediate Opportunity application requesting a grant to assist in construction of approximately 700 feet of Enterprise Drive and 460 feet of Larson Lane located on the southeast side of town. This project is anticipated to be completed by November 2021.

Because this project will provide improved access to three lots totaling more than 15 acres for industrial purposes and to maximize RISE support for this project, staff evaluated the application as a RISE Local Development project.

The evaluation and rating for the project will be discussed.

PROPOSAL/ACTION RECOMMENDATION:

It is recommended the Commission, based on the capital investment commitment and potential for future job creation, reclassify the project as a RISE Local Development project in the February 2021 round of applications and award a RISE grant of $269,094 or up to 50 percent of the total RISE-eligible project cost, whichever is less, from the city share of the RISE Fund.
PPM-2021-77

Craig Markley, Planning, Programming and Modal Division Systems Planning Bureau; Independence submitted an Immediate Opportunity RISE Funding requests to construct 700 feet of Enterprise Drive and 460 feet of Larson Lane located on the southeast side of town. This project will provide improved access to three lots totaling more than 15 acres for industrial purposes. To maximize RISE points for this project, staff evaluated the application as a RISE Local Development project. Under RISE Local Development criteria the project scored 63 points, total estimated costs of the project is $538,188 and are requesting a RISE grant of $269,094 and will be providing 50% of local match.

It is recommended the Commission based on the capital investment commitment and potential for future job creation, reclassify the project as RISE Local Development project in the February, 2021 round of applications award a RISE grant of $269,094 or 50% of total RISE eligible project cost, whichever is less. This funding would come from the city share of the RISE fund.

Commissioner Rielly made a motion to reclassify the project as RISE Local Development project and award the RISE grant for Independence. Commissioner Fehrman seconded the motion. Motion passes unanimously.
DEPARTMENT OF TRANSPORTATION
COMMISSION ORDER

Division/Bureau/Office: Transportation Development Division
Order No.: PPM-2021-78
Submitted by: Craig Markley
Phone No.: 515-239-1027
Meeting Date: April 13, 2021
Title: Revitalize Iowa’s Sound Economy (RISE) Application – Clinton

DISCUSSION/BACKGROUND:

The city of Clinton submitted a RISE Local Development application in the February 2021 round requesting a grant to assist in reconstruction of approximately 5,000 feet of South 54th Street, construction of approximately 4,000 feet of 36th Avenue South and turn lanes on U.S. 30 located on the southwest side of town.

This project is necessary to provide access to Lincolnway Industrial Rail and Air Park, an Iowa Economic Development Authority certified site of 345 acres. The certification for this site expires December 19, 2021.

The evaluation and rating for the project will be discussed.

PROPOSAL/ACTION RECOMMENDATION:

It is recommended the Commission, based on the capital investment commitment and potential for future job creation, award a RISE grant from the city share of the RISE Fund. The estimated total RISE-eligible project cost is $4,787,500 and the estimated RISE grant is $2,872,500 or up to 60 percent of the total RISE-eligible project cost, whichever is less. Since this is a certified site project, the actual award amount is subject to change as the project plans are finalized. Any changes to the scope or approved funding will be submitted by the department to the Commission for consideration as a modification to the award.

COMMISSION ACTION:

Moved by: Linda Juckette
Seconded by: Charese Yanney

Vote

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Craig Markley, Planning, Programming and Modal Division Systems Planning Bureau; The city of Clinton submitted an Iowa Certified Site Program Local Development RISE fund request to assist in the reconstruction of approximately 5,000 feet of South 54th Street, construction of approximately 4,000 feet of 36 Avenue style and turn lanes on US 30 located on the southwest side of town. This project is necessary to provide access to the Lincoln Way Industrial Rail and Air park, which is an Iowa Economic Development authority Certified Site of 345 acres. Under RISE Local Development criteria this project received a rating of 61 points. Total estimated cost of the project is $4,787,500. The city of Clinton is requesting a RISE grant of $2,872,500 and will be providing 40% in local match since this is a certified site project, the actual award amount is subject to change as the project plans are finalized. Any changes to scope or approved funding will be submitted by the Department to the Transportation Commission for consideration of modification to the award.

It is recommended the Commission, based on the capital investment commitment and potential for future job creation award a RISE grant of $2,872,500 or up to 60% of the total RISE eligible project cost whichever's less. Funding would come from the city share of the RISE fund.

Commissioner Juckette made a motion to award a RISE grant of $2,872,500 or up to 60% of the total RISE eligible project cost whichever's less. Commissioner Yanney seconded the motion. Motion passes unanimously.
DEPARTMENT OF TRANSPORTATION
COMMISSION ORDER

Transportation Development Division
Location and Environment Bureau

Order No. H-2021-79

Submitted by Bryan Bradley Phone No. 515-239-1787 Meeting Date April 13, 2021

Title I-80 Dallas County Corridor Preservation Zone (CPZ) Renewal

DISCUSSION/BACKGROUND:

The department is developing an overall improvement strategy for I-80 across Iowa to improve safety and capacity of the interstate to meet future travel demands. Some portions of I-80 are already programmed for expansion to six lanes as identified in the vision plan of the I-80 Planning and Environmental Linkage Study.

Development adjacent to I-80 in Dallas County is increasing and there are several areas that have high potential for growth in the near future. The areas adjacent to I-80 between Veterans Memorial Drive interchange (Van Meter) to the Grand Prairie Parkway interchange (Waukee) are experiencing increased development. Renewing this CPZ will help preserve the necessary ROW for future expansion of I-80.

The area of the corridor preservation zone is adjacent to I-80 in Dallas County extending from just west of Veteran’s Memorial Drive (R Avenue) to Grand Prairie Parkway and is shown on the attached map. All procedures per Iowa Code 306.19 will be followed to implement corridor preservation. If a decision is made to acquire property within the corridor preservation zone, the department will use emergency and contingency funds in the Five-Year Program or funds that are programmed for project right of way acquisition. Commission renewal of this corridor preservation will provide condemnation authority for the department within this area.

PROPOSAL/ACTION RECOMMENDATION:

It is recommended the Commission renew the implementation of corridor preservation on I-80 in Dallas County between Veteran’s Memorial Drive interchange (Van Meter) to the Grand Prairie Parkway interchange (Waukee).

COMMISSION ACTION:

Moved by Kathy Fehrman Seconded by Tom Rielly

Arnold Fehrman Jucnette Maher Putney Rielly Yanne

Aye Nay Pass

Division Director Legal State Director
Bryan Bradley, Location and Environment Bureau; The department is developing an overall improvement strategy for I-80 across Iowa to improve safety and capacity of the interstate to meet future travel demands. Some portions of I-80 are already programmed for expansion to six lanes as identified in the vision plan of the I-80 Planning and Environmental Linkage Study.

Development adjacent to I-80 in Dallas County is increasing and there are several areas that have high potential for growth in the near future. The areas adjacent to I-80 between Veterans Memorial Drive interchange (Van Meter) to the Grand Prairie Parkway interchange (Waukee) are experiencing increased development. Renewing this CPZ will help preserve the necessary ROW for future expansion of I-80.

The area of the corridor preservation zone is adjacent to I-80 in Dallas County extending from just west of Veteran’s Memorial Drive (R Avenue) to Grand Prairie Parkway and is shown on the attached map. All procedures per Iowa Code 306.19 will be followed to implement corridor preservation. If a decision is made to acquire property within the corridor preservation zone, the department will use emergency and contingency funds in the Five-Year Program or funds that are programmed for project right of way acquisition. Commission renewal of this corridor preservation will provide condemnation authority for the department within this area.

It is recommended the Commission renew the implementation of corridor preservation on I-80 in Dallas County between Veteran’s Memorial Drive interchange (Van Meter) to the Grand Prairie Parkway interchange (Waukee).

Commissioner Fehrman made a motion to renew the implementation of corridor preservation on I-80 in Dallas County between Veteran’s Memorial Drive interchange (Van Meter) to the Grand Prairie Parkway interchange (Waukee). Commissioner Rielly seconded the motion. Motion passes unanimously.
Through ongoing workshop discussions, review of funding forecasts, review of project cost/schedule updates, and analysis of system and project level data, the Commission has identified program objectives to guide their development of the 2022-2026 Highway Program. These objectives are consistent with, and organized by, the four principal investment areas identified by the Commission in their adopted State Transportation Plan – Iowa in Motion 2045. Below is the list of program objectives:

- Projects in the 2022-2025 Highway Program will continue to be programmed with cost and schedule updates
- **Investment Area: Stewardship through maintaining a state of good repair**
  - Maintain increasing funding levels for safety
  - Maintain increasing interstate funding levels for pavement reconstruction, modernization, bridges, pavement patching/maintenance, rest areas, and other miscellaneous projects
  - Maintain increasing funding levels for non-interstate pavement modernization
  - Maintain increasing funding levels for non-interstate bridge modernization
  - Invest in additional stewardship projects
- **Investment Area: Modification through rightsizing the system**
  - Transfer of jurisdiction for portions of primary roadways to cities and counties
- **Investment Area: Optimization through improving operational efficiency and resiliency**
  - Invest in intelligent transportation systems infrastructure
  - Invest in Super-2 improvements
- **Investment Area: Transformation through increasing mobility and travel choices**
  - Invest in corridor improvements

**PROPOSAL/ACTION RECOMMENDATION:**

It is recommended the Commission approve the program objectives listed above for the 2022-2026 Highway Program.
Stuart Anderson, Program Planning and Modal Division Director; Through the work with you over the last several months, you have developed program objectives for use in the development of the 2022 to 2026 highway program. These objectives are consistent with, and organized by, the four principal investment areas identified by the Commission in their adopted State Transportation Plan – Iowa in Motion 2045.

Those four areas are stewardship through maintaining a state of good repair; modification through right sizing the system; optimization through improving operational efficiency and resiliency; and then finally transformation through increasing mobility and travel choices. Those are listed on the commission order and under each one, we have a couple of bullets of note, the major change to these objectives from last year as presented to you today is to elevate the listing of the safety emphasis under the stewardship category; and to also indicate that through your programming process, you are increasing investment in safety, through this five-year program process.

In addition to those four investment areas, you also have an objective that projects in last year's highway program that 2022 to 2025 program will continue to be programmed with cost and schedule updates.

It is recommended the commission approve the program objectives as listed on the commission order for the 2022 to 2026 highway program.

Commissioner Rielly made a motion to approve the program objectives as listed on the commission order for the 2022 to 2026 highway program. Commissioner Fehrman seconded the motion. Motion passes unanimously.