

# PRELIMINARY COMMISSION AGENDA

October 10, 2023

### **IOWA TRANSPORTATION COMMISSION**

### **Meeting Agenda / Commission Orders**

October 10, 2023 Waterfront Event Center Arnolds Park, Iowa

ITEM NUMBER	TITLE	SUBMITTED BY	PAGE
D-2024-12 8:00 a.m.	* Approve Minutes of the September 12, 2023 Meeting	Cindy Dorhout	2
0.00 a	Commission Comments		
	DOT Comments		
TD-2024-13	* Revitalize Iowa's Sound Economy (RISE) – Story City	Deb Arp	3
TD-2024-14	* Revitalize Iowa's Sound Economy (RISE) – Mt. Pleasant Project Settlement	Deb Arp	4
TD-2024-15	* Revitalize Iowa's Sound Economy (RISE) – Waukee Project Settlement	Deb Arp	5
TD-2024-16	* State Recreational Trails Program Funding Recommendations	Scott Flagg	6
TD-2024-17	* Railroad Revolving Loan and Grant Program Recommendation	James Glaspie	7
TD-2024-18	* Fiscal Year 2025 Highway-Railroad Crossing Safety Program	Kris Klop	8
TD-2024-19	* 2025 Highway-Railroad Crossing Surface Repair Program	Kris Klop	11
TD-2024-20	* Infrastructure Investment and Jobs Act (IIJA) Implementation Policies	Stuart Anderson	14
8:10 a.m.	Adjourn		

<sup>\*</sup>Action Item

### Public Input Meeting begins at 8:15 a.m.

On Monday, October 9, 2023, the Commission and staff will meet informally at 3:30 p.m. in the Waterfront Event Center West Lake Room in Arnolds Park. Transportation-related matters will be discussed but no action will be taken.

Division/Bureau/Office Director's Office	(	order No. D-2	2024-12
Submitted by Cindy Dorhout Ph	one No. <u>515-239-1067</u>	Meeting Date	October 10, 2023
Title Approve Minutes of the September 12, 202	23 Commission Meeting		
DISCUSSION/BACKGROUND:			
PROPOSAL/ACTION RECOMMENDATION:			
It is recommended the Commission approve Commission Meeting.	the minutes of the Septem	nber 12, 202	3
			Vote Aye Nay Pass
COMMISSION ACTION:		Arnold Fehrman	
		Gaesser	
Moved by Seconded by		Juckette Rielly	
		Stutsman Yanney	
Division Legal State Direct Director	or	,	

Legal

State Director

### DEPARTMENT OF TRANSPORTATION COMMISSION ORDER

Transportation Development Division

Revitalize Iowa's Sound Economy (RISE) Application – Story City  DISCUSSION/BACKGROUND:  Story City submitted a RISE Local Development application in the September 2023 round requesting a grant to assist in construction of approximately 1,160 feet of Rich Olive Street located on the southeast side of flown.  This project is necessary to provide access to five lots totaling more than 41 acres for industrial purposes. This project is anticipated to be completed by October 2024  The evaluation and rating for the project will be discussed.  FROPOSALACTION RECOMMENDATION:  It is recommended the Commission, based on the capital investment commitment and potential for future job creation, award a RISE grant of \$402,057 or up to 50 percent of the total RISE-cligible project cost, whichever is less, from the city share of the RISE Fund.  COMMISSION ACTION:  Atnood February  Agrand  Bellower  Bostoman  Agrand  Agrand  Bellower  Bostoman  Agrand  Agrand  Bellower  Bostoman  Bost	Division/Bureau/Office	Systems Planning Bureau		Order No.	TD-2024	-13	
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job creation, award a RISE grant of \$402,057 or up to 50 percent of the total RISE-eligible project cost, whichever is less, from the city share of the RISE Fund.    Arnold Fehrman Gaesser	PROPOSAL/ACTION	RECOMMENDATION:					
Aye   Nay   Pass	job creation	, award a RISE grant of \$4	402,057 or up to 50 percent of the				
Moved by Seconded by Juckette Rielly Stutsman	COMMISSION ACTION	ON:			Aye		Pass
Rielly Stutsman							
Stutsman	Moved by	Seconded by					
				Stutsman			

Transportation Development Division

Division/Bureau/Office

Systems Planning Bureau

Submitted by Debra Arp

Phone No. 515-239-1681

Title Revitalize Iowa's Sound Economy (RISE) Project Settlement – Mount Pleasant

#### DISCUSSION/BACKGROUND:

On November 9, 2004, Mount Pleasant was awarded a RISE Local Development grant to grade and pave approximately 1,300 feet of Industry Avenue south of Commerce Drive in the Crossroads Industrial Park. The city received a \$112,500 grant for this project.

Mount Pleasant recently advised the department that 768 feet of Industry Avenue has been acquired for private use. Because RISE funding cannot be used for private roads, Mount Pleasant is required to repay a pro-rated amount of RISE funding for the remaining portion of the 20-year agreed upon time-period for the road to be open for public use. Mount Pleasant has agreed to repay the proposed settlement of \$6,326.

#### PROPOSAL/ACTION RECOMMENDATION:

It is recommended the Commission approve the project settlement and proposed payment to the city share of the RISE Fund of \$6,326 for the city of Mount Pleasant.

					Vote	
				Aye	Nay	Pass
COMMISSION ACTION:			Arnold			
			Fehrman			
			Gaesser			
Moved by	Se	conded by	Juckette			
			Rielly			
			Stutsman			
			Yanney			
Division Director	Legal	State Director				

	Transportation Developmen	nt Division	ı				
Division/Bureau/Off	Systems Planning Bureau			Order No.	TD-2024-15		
Submitted by De	ebra Arp	Phone No.	515-239-1681	Meeting Date	October 10, 2023		
Revitalize Iowa's Sound Economy (RISE) Project Settlement - Waukee							

#### DISCUSSION/BACKGROUND:

On July 12, 2016, the city of Waukee was awarded a RISE grant of \$865,372 to assist with the construction of approximately 650 feet of SE Esker Ridge Drive to provide access to the proposed site of Holmes Murphy.

Commission approval of this project was contingent on the creation of 83 new jobs within three years after completion of the roadway. Associated capital investment was to be \$27,901,940.

On March 27, 2018, the roadway was opened to traffic. As of September 2023, the city of Waukee had not met the job creation contingency. The department was advised that an average of 47 total jobs were created.

The method of calculation and amount of proposed settlement was provided to the city. The city of Waukee has agreed to repay the proposed settlement of \$35,847.

#### PROPOSAL/ACTION RECOMMENDATION:

It is recommended the Commission approve the project settlement and proposed payment to the city share of the RISE Fund of \$35,847 for the city of Waukee.

					Vote	
				Aye	Nay	Pass
COMMISSION ACTION:			Arnold			
			Fehrman			
			Gaesser			
Moved by	Se	conded by	Juckette			
			Rielly			
			Stutsman			
		<u> </u>	Yanney			
Division Director	Legal	State Director				

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State Director

### DEPARTMENT OF TRANSPORTATION COMMISSION ORDER

		COMMISSION ORDER				
Division/Bureau/Office	Transportation Developmen Systems Planning Bureau	nt Division	Order No.	TD-202	4-16	
Submitted by Scott	Flagg	Phone No. 515-239-1681	Meeting Date	Octobe	r 10, 2023	)
Title State Rec	creational Trails Program Fu	unding Recommendations				
DISCUSSION/BACKG	FROUND:					
		ions for funding from the Sta ommendations will be presen		al Trails	Program	
(Dalla	n River Valley Trail to High as County Conservation Book ck Prairie Trail: Prairie City	,	ase VI	\$ 67	5,000	
(Jaspe	er County Conservation Boat Park Learning and Discov	ard)		\$ 49	9,800	
(Buch Hoover Copper Little R	nanan County Conservation Trail Bridge #2 (Cedar Con Creek Mountain Bike Park iver Scenic Pathway Phase	Board)	tion Board)	\$ 13 \$ 40 \$ 34	8,534 60,000 60,000 6,913 62,868	
PROPOSAL/ACTION	RECOMMENDATION:					
	nended the Commission appations, as listed.	prove the State Recreational T	Trails Progran	n funding		
COMMISSION ACTION	ON:		Arnold Fehrman	Aye	Vote Nay	Pass
Moved by	Seconded by		Gaesser Juckette Rielly			

Stutsman Yanney

Transportation Development D Modal Transportation Bureau  Modal Transportation Bureau	Division		Order No.	TD-2024-17			
Submitted by James Glaspie	Phone No.	515 239-1066	Meeting Date	October 10, 2023			
Title Railroad Revolving Loan and Grant Program Recommendation							
DISCUSSION/D LC/ZCDQUND							

### DISCUSSION/BACKGROUND:

Review of the current round of applications for funding from the Railroad Revolving Loan and Grant Program has been completed. The following recommendations will be presented.

Targeted job creation projects	<u>Loan</u>	<u>Grant</u>
New Horizons Switching Track and	\$715,000	\$1,404,000
Additions (Clinton County)		
Shenandoah Clean Sugar Plant Rail Spur	\$424,000	\$144,000
(Fremont County)		
Total Awarded Funding:	\$1,139,000	\$1,548,000

#### PROPOSAL/ACTION RECOMMENDATION:

It is recommended the Commission approve the Railroad Revolving Loan and Grant Program funding recommendations, as listed.

				Vote	
			Aye	Nay	Pass
COMMISSION ACTION:		Arnold			
		Fehrman			
		Gaesser			
Moved by	Seconded by	Juckette			
		Rielly			
		Stutsman			
		Yanney			
Division Director	Legal State Director				

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State Director

### DEPARTMENT OF TRANSPORTATION COMMISSION ORDER

Transportation Development  Modal Transportation Bureau  Wie Wie Wie Wie 2000	<u> </u>	515 220 1100	Order No.	TD-2024		
Submitted by Kris Klop  Title Fiscal Year 2025 Highway-Railroad C		515-239-1108 fety Program	Meeting Date	October	10, 2023	
DISCUSSION/BACKGROUND:	Tobbing Bu	icty i rogram				
The Modal Transportation Bureau reques Crossing Safety Program.	sts approval	for the fiscal year	ar (FY) 2025	Highway-	-Railroad	
The list of the proposed program projects	s is attached	1.				
PROPOSAL/ACTION RECOMMENDATION:						
It is recommended the Commission appropriate Program as attached.	ove the FY	2025 Highway-F	Railroad Cros	sing Safet	у	
				Aye	Vote Nay	Pass
COMMISSION ACTION:			Arnold Fehrman			
Moved by Seconded by			Gaesser Juckette Rielly			
			Stutsman			

Yanney



### **List of Applications Recommended**

	• •				
PROJECT NAME	SPONSOR	SCORE	TOTAL PROJECT COST	REQUESTED AMOUNT (% of Total Project Cost)	RECOMMENDED AMOUNT (% of Total Project Cost)
695 <sup>th</sup> Avenue, 079400P	BNSF Railroad     Monroe     County	50.26	\$475,000	\$475,000 (100%)	\$475,000 (100%)
160 <sup>th</sup> Street, 079143U	BNSF Railroad     Monroe     County	48.15	\$375,000	\$375,000 (100%)	\$375,000 (100%)
2 <sup>nd</sup> Street, 307227V	<ul><li>CCP Railroad</li><li>City of Parkersburg</li></ul>	31.27	\$475,000	\$475,000 (100%)	\$475,000 (100%)
Oregon Street, 607211C	DME Railroad     City of     Muscatine	26.31	\$500,000	\$500,000 (100%)	\$500,000 (100%)
3 <sup>rd</sup> Street NW, 067358J	BNSF Railroad     City of Sioux Center	22.14	\$400,000	\$400,000 (100%)	\$400,000 (100%)
130 <sup>th</sup> Avenue, 385195D	DME Railroad     Winneshiek     County	21.47	\$400,000	\$400,000 (100%)	\$400,000 (100%)
Elm Street, 063199R	BNSF Railroad     City of Creston	20.35	\$600,000	\$600,000 (100%)	\$600,000 (100%)
Lee Street, 375644A	DME Railroad     City of     Seymour	18.96	\$400,000	\$400,000 (100%)	\$400,000 (100%)
North Elk Run Road, 200775H	IANR Railroad     Black Hawk     County	7.82*	\$400,000	\$400,000 (100%)	\$400,000 (100%)
Zeller Avenue, 308234J	CCP Railroad     Sac County	3.05**	\$475,000	\$475,000 (100%)	\$475,000 (100%)

<sup>•</sup> Existing signals are constantly damaged by turning trucks. Truck traffic has increased due to new businesses in the area. Roadway is being redesigned.

<sup>\*\*</sup> Part of an overall roadway safety improvement project consisting of modifying drive lanes and establishing new curbs.

PROJECT NAME	SPONSOR	SCORE	TOTAL PROJECT COST	REQUESTED AMOUNT (% of Total Project Cost)	RECOMMENDED AMOUNT (% of Total Project Cost)
Bridge Street, 381610H	DAIR Railroad     Lyon County	0.28*	\$250,000	\$250,000 (100%)	\$250,000 (100%)
Dogwood Avenue, 694426L	DME Railroad     Washington     County	0 **	\$550,000	\$550,000 (100%)	\$550,000 (100%)
Lane Street, 385429E	DME Railroad     City of Charles     City	0.27***	\$500,000	\$500,000 (100%)	\$500,000 (100%)
3 projected closure incentive payments at various locations (\$100,000 per location)	TBD	N/A	\$300,000	\$300,000 (100%)	\$300,000 (100%)

Total project costs/ FHWA funds: \$6,100,000

**Annual Apportionment:** \$5,178,586

Additional funds (1 cancelled project): + \$475,000 (DME Railroad) \$5,653,586

Difference: - \$446,414

 <sup>\*</sup> Upgrade of signal system to constant warning time (CWT) necessary due to consistent false activations of the existing signal equipment and recent accident.
 \*\* Degraded (RR over roadway) grade separation being eliminated along with one at-grade railroad crossing; being replaced by this new crossing that requires active warning devices.

<sup>\*\*\*</sup> This railroad crossing is interconnected to another railroad crossing that was funded for signal upgrades last fiscal year. The systems cannot communicate and upon review of the location it was discovered that this railroad crossing roadway geometry is extremely dangerous, and the existing signals are not adequate for the roadway.

Legal

State Director

### DEPARTMENT OF TRANSPORTATION COMMISSION ORDER

Transportation Development  Division/Bureau/Office		Order No.	TD-202	4-19			
Submitted by Kris Klop	Phone No. 515-239-1108	Meeting Date	October	10, 2023	3		
Title Fiscal Year 2025 Highway-Railroad G							
DISCUSSION/BACKGROUND:							
The Modal Transportation Bureau requests approval for the fiscal year (FY) 2025 Highway-Railroad Crossing Surface Repair Program.							
The list of the proposed program project	s is attached.						
PROPOSAL/ACTION RECOMMENDATION:							
It is recommended the Commission appr Repair Program as attached.	rove the FY 2025 Highway-	Railroad Cros	ssing Surfa	ace			
-L 6							
COMMISSION ACTION:		Arnold	Aye	Vote Nay	Pass		
		Fehrman Gaesser					
Moved by Seconded by		Juckette Rielly					
		Stutsman Yanney					



### **List of Applications Recommended**

PROJECT NAME	SPONSORS	SCORE	TOTAL PROJECT COST	REQUESTED AMOUNT (% of Total Project Cost)	RECOMMENDED AMOUNT (% of Total Project Cost)
Wright Bros. West, 376746K	<ul><li>CRANDIC Railroad</li><li>Linn County</li></ul>	N/A Order Received	\$100,000	\$60,000 (60%)	\$60,000 (60%)
North Park Drive, 385610W	DME Railroad     City of     Algona	N/A Order Received	\$180,000	\$108,000 (60%)	\$108,000 (60%)
Roan Street, 386607N	DME Railroad     City of     Algona	N/A Order Received	\$175,000	\$105,000 (60%)	\$105,000 (60%)
Main Street, 385606G	DME Railroad     City of     Algona	N/A Order Received	\$295,000	\$177,000 (60%)	\$177,000 (60%)
Main Street, 385606G	DME     Railroad     City of     Algona	N/A Order Received	\$295,000	\$177,000 (60%)	\$177,000 (60%)
73 <sup>rd</sup> Street, 377213D	IAIS     Railroad     City of     Windsor     Weights	N/A Order Received	\$165,000	\$99,000 (60%)	\$99,000 (60%)
T-61 / Monroe Wapello Road, 375736B	DME     Railroad     City of     Algona	N/A Order Received	\$170,000	\$102,000 (60%)	\$102,000 (60%)
Big Sioux River Road, 381531W	DME     Railroad     City of     Akron	N/A Order Received	\$55,000	\$33,000 (60%)	\$33,000 (60%)

11 <sup>th</sup> Street, 607576J	<ul> <li>IANR         Railroad</li> <li>City of         Waterloo</li> </ul>	24	\$170,000	\$102,000 (60%)	\$102,000 (60%)
South Expressway, 074403T	BNSF     Railroad     City of     Council     Bluffs	24	\$150,000	\$90,000 (60%)	\$90,000 (60%)
North Elk Run Road 200775H	IANR     Railroad     Black Hawk     County	24	\$80,000	\$48,000 (60%)	\$48,000 (60%)

Total program funding request: \$951,000

In order received: \$711,000 / 75% Scored: \$240,000 / 25%

Legal

State Director

### DEPARTMENT OF TRANSPORTATION COMMISSION ORDER

	rder No.	TD-2024-2				
	Meeting Date	October	10, 2023			
Title Infrastructure Investment and Jobs Act (IIJA) Implementation Policies						
DISCUSSION/BACKGROUND:						
After extensive stakeholder outreach and input, policies to implement to Commission on July 12, 2022. Following initial policy adoption, additional Electric Vehicle Infrastructure policies are also based on extensive stakeholder outreach and input.  The attached document includes all the original policies along with the implementing the National Electric Vehicle Infrastructure program.	ional polici re program	es have be a. These ad	en ditional			
PROPOSAL/ACTION RECOMMENDATION:						
It is recommended the Commission approve the attached IIJA implementation policies.						
COMMISSION ACTION:	Arnold Fehrman	Aye	Vote Nay	Pass		
Moved by Seconded by	Gaesser Juckette					
·	Rielly					
	Stutsman					

## Infrastructure Investment and Jobs Act (IIJA) Implementation Policies Iowa Transportation Commission October 10, 2023

### **Freight funding**

• Allocate a maximum of 10 percent of Iowa's annual apportionment of National Highway Freight Program funding for freight intermodal or freight rail projects. This funding to be administered through the Linking Iowa's Freight Transportation System (LIFTS) Program.

### **Transportation Alternatives Program (TAP)**

- The federal Recreational Trails Program set-aside will be utilized for annual applications administered by the Systems Planning Bureau.
- Allocate \$5 million of funding available for any area of the state for a Statewide Iowa's Transportation Alternatives program to be administered by the Iowa DOT's Systems Planning Bureau. Eligible projects include Iowa Byways and Safe Routes to School related projects.
- All other TAP funding will be allocated by population to metropolitan planning organizations (MPOs) and regional planning affiliations (RPAs) to program on eligible projects.

### Congestion Mitigation and Air Quality Improvement Program (CMAQ)

- Allocate \$3 million of CMAQ funding for public transit bus replacement administered by the Iowa Department of Transportation's Modal Transportation Bureau.
- Allocate \$4 million of CMAQ funding for Iowa's Clean Air Attainment Program (ICAAP) to be administered by the Iowa DOT's Systems Planning Bureau.
- Remaining CMAQ funds are allocated to the department for eligible CMAQ activities to be programmed by the Iowa Transportation Commission.

### **Carbon Reduction Funding**

- The suballocated amounts as defined in IIJA for areas with population over 50,000 are allocated to each of Iowa's MPOs based on share of population.
- Remaining Carbon Reduction funds are allocated to the department for eligible activities to be programmed by the Iowa Transportation Commission.
- Carbon Reduction funds may be used instead of CMAQ funds for all or part of the \$3 million allocation for bus replacement and/or the \$4 million allocation for ICAAP.

### **PROTECT Funding**

• PROTECT funds are allocated to the department for eligible activities to be programmed by the Iowa Transportation Commission.

#### **Highway Safety Improvement Program**

- Allocate \$5 million per year for a Highway Safety Improvement Program Local Program to be administered by the Iowa DOT's Traffic and Safety Bureau.
- Remaining Highway Safety Improvement Program funds are allocated to the department for eligible activities to be programmed by the Iowa Transportation Commission.

#### **Bridge Formula Program (BFP)**

- Allocate \$25,986,436 of BFP funding annually to the Iowa Department of Transportation for eligible activities to be programmed by the Iowa Transportation Commission.
- Allocate \$67,423,744 of BFP funding annually to the Local Public Agencies, to be administered by the Iowa DOT's Local Systems Bureau.

#### Surface Transportation Block Grant (STBG) Program

- At least 55 percent of the STBG Program funding available to the state is required to be utilized in areas based on population. The mechanism utilized in Iowa to distribute this funding is by providing allocations to MPOs and RPAs.
- The STBG Program funding available to <u>areas based on population</u> will include the required 55 percent (\$78,212,259 in FFY 2022) as well as a portion of the funding available to any area of the state.
- The STBG Program funding available to any area of the state will be allocated as follows,
  - 45.7 percent (see third bullet) to Iowa DOT for eligible projects to be programmed by the Iowa Transportation Commission and to support local initiatives such as asset management implementation through collection of pavement condition data, administration of bridge inspection training, construction inspection and contract administration software for use by local public agencies, and funding the Statewide Urban Design and Specifications program.
  - o 54.3 percent (see third bullet) for MPOs, RPAs, Farm-to-Market supplement, and city and county off-system bridge set-aside.
  - The IIJA includes an increase in STBG Program funding over the five-years of the act; however, the Bridge Formula Program does not increase. This results in different growth rates of funding allocated for local public agencies compared with the amount allocated for the Iowa DOT. Therefore, from the STBG Program allocation available to any area of the state, the amount allocated to RPAs/MPOs, and the amount allocated for the Iowa DOT will vary by year to assure equal percent growth in overall allocations between the LPAs and Iowa DOT. As defined in the previous two bullets, for federal fiscal year (FFY) 2022, the distribution of the any area of the state allocation of STBG Program funding is 54.3 percent for local distribution and 45.7 percent for Iowa DOT use. Beginning in FFY 2023, those percentage allocations will be modified annually to provide equal percent growth in overall IIJA funding to local public agencies and the Iowa DOT.
- STBG Program funds for RPAs and MPOs are allocated to four categories: 1) Transportation Management Areas (TMAs) MPOs with more than 200,000 population; 2) MPOs with population less than 200,000; 3) RPA areas with population from 5,000 to 49,999; and 4) RPA areas with population less than 5,000. Each category is allocated STBG Program funding based on each category's share of total statewide population.
- Within the RPA category of STBG program funding, 50 percent of STBG Program funds are allocated based on each RPA's share of total statewide RPA population and 50 percent based on each RPA's share of farm-to-market distribution factors.
- Within the TMA category, each TMA is allocated STBG Program funds based on their share of total statewide TMA population.
- Within the MPOs with less than 200,000 population category, each MPO is allocated STBG Program funds based on their share of total statewide non-TMA MPO population.

#### National Electric Vehicle Infrastructure (NEVI) Program

- NEVI funds are allocated to the department for use on projects that are directly related to the charging of a vehicle and only for EV charging infrastructure that is open to the public.
- Governmental entities and municipal utilities are not eligible applicants for this program.
- Maximum reimbursement of operations and maintenance costs shall not exceed a total of \$200,000 or up to 80 percent of eligible operations and maintenance costs, whichever is less.
- NEVI funds to be awarded through a competitive procurement process, administered by the
  department, with proposals meeting the minimum technical requirements being evaluated on a
  competitive basis according to scoring criteria for technical and cost elements of each
  proposal.
- Evaluation results to be presented for information to the Iowa Transportation Commission, after which the department will execute agreements with successful applicants.