

PRELIMINARY COMMISSION AGENDA

October 8, 2024



IOWA TRANSPORTATION COMMISSION

Meeting Agenda / Commission Orders

October 8, 2024 Hotel Winneshiek Decorah, Iowa

ITEM NUMBER	TITLE	SUBMITTED BY	PAGE
8:00 a.m. D-2025-17	* Approve Minutes of the September 10, 2024 Commission Meeting	Stuart Anderson	2
	Commission Comments		
	DOT Comments		
TD-2025-18	* Corridor Preservation Zone: Iowa 12 Gordon Drive Viaduct in Sioux City	Gary Harris	3
TD-2025-19	* Revitalize Iowa's Sound Economy (RISE) - Policies	Deb Arp	5
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TD-2025-22	* Revitalize Iowa's Sound Economy (RISE) – Sioux Center	Deb Arp	11
TD-2025-23	* Railroad Revolving Loan and Grant Program Recommendation	James Glaspie	12
TD-2025-24	* Fiscal Year 2026 Highway-Railroad Crossing Safety Program	Amanda Martin	13
TD-2025-25	* 2026 Highway-Railroad Crossing Surface Repair Program	Amanda Martin	16
8:10 a.m.	Adjourn		

^{*} Action Item

Public input meeting begins at 8:15 a.m.

On Monday, October 7, the Commission and staff will meet informally at 3:30 p.m. at the Hotel Winneshiek, 104 E. Water Street, Decorah. Transportation-related matters will be discussed, but no action will be taken.

Division/Bureau/Office Director's Office			Order No. <u>D-20</u>	25-17
Submitted by Stuart Anderson	Phone No.	515-239-1661	Meeting Date	October 8, 2024
Title Approve Minutes of the September	10, 2024 Co	mmission Meeting		
DISCUSSION/BACKGROUND:	: 10, 2024 Co	mmission Meeting		
PROPOSAL/ACTION RECOMMENDATION: It is recommended the Commission apmeeting.	oprove the mi	nutes of the Septer	nber 10, 2024	Commission
COMMISSION ACTION: Moved by Seconded by			Anderson Arnold Gaesser Juckette Mulgrew Gronen	Aye Nay Pass
Division Legal S	State Director		Rielly Stutsman	

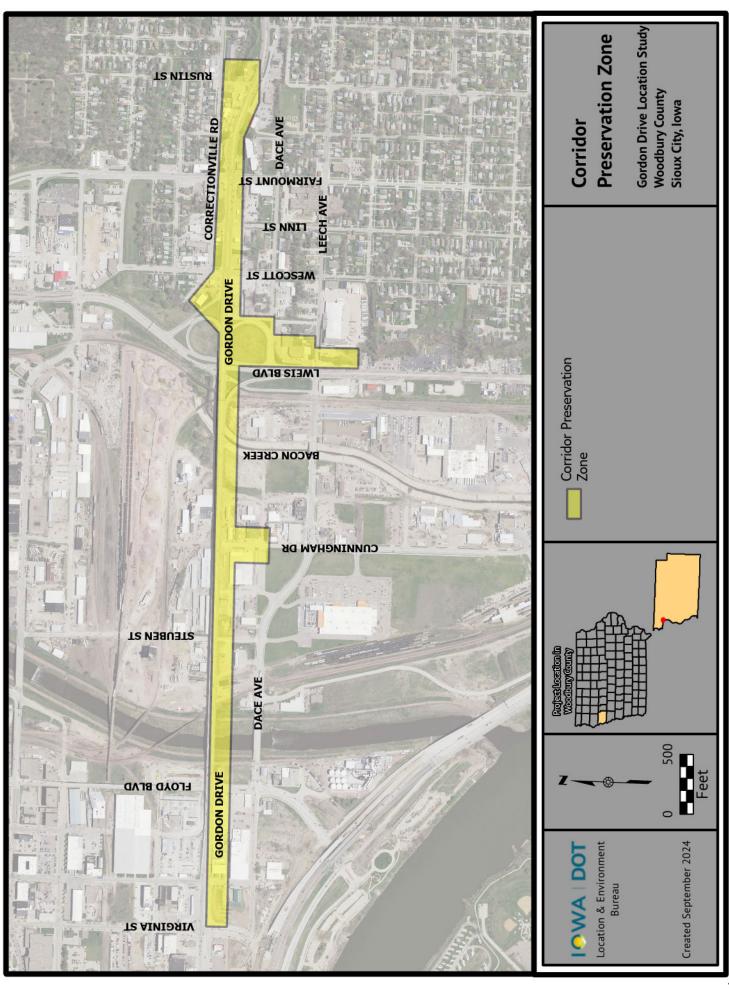
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State Director

DEPARTMENT OF TRANSPORTATION COMMISSION ORDER

COMMISSION ORDER				
Transportation Development Division Division/Bureau/Office Location and Environment Bureau O	rder No. TD-20)25-18		
Submitted by Gary Harris Phone No. 515-239-1459		ctober 8, 2	2024	
Title Corridor Preservation Zone: Iowa 12 Gordon Drive Viaduct in Siou		,		
DISCUSSION/BACKGROUND:				
At the August 13, 2024, Commission meeting, the Commission approved preservation zone along the Iowa 12/Gordon Drive Viaduct in Sioux Cathe August 12, 2024, Commission Order did not fully reflect the additional preservation zone coverage that has been identified through recently confidence. Commission action is requested to approve the designation of described below and shown on the attachment.	ity. However, tonal necessary impleted prelim	he map at corridor ninary des	tached to	
The corridor preservation zone area for the Iowa 12/Gordon Drive Viac to Rustin Street, in Sioux City, Iowa. Width of the corridor preservation location within the corridor. Development adjacent to the Gordon Drive are several areas that have high potential for growth in the near future.	n zone varies de	epending	upon the	2
If a decision is made to acquire property within the corridor preservation. Transportation will use emergency and contingency funds in the Five-Y programmed for project right of way acquisition. Commission approval preservation allows us to receive notice of intended development of proof-way and gives us the opportunity to take action to acquire it before the	Year Program of to renew this operty within th	or funds th corridor ne propose	at are	
PROPOSAL/ACTION RECOMMENDATION:				
It is recommended the Commission approve the corridor preservation a 12/Gordon Drive Viaduct from Virginia Street to Rustin Street, in Siou attachment.			n the	
COMMISSION ACTION:	Anderson Arnold	Aye	ote Nay	Pass
Moved by Seconded by	Gaesser Juckette			
	Mulgrew Gronen Rielly			

Stutsman



D: : : /D		sportation Develop	ment Division) -2025-19	
	Debra Arp	al Systems Bureau	DI V	515-239-1681	-	October 8, 2024	
	•	a's Sound Econon			Meeting Date	October 6, 2024	
			ily (KISE) Folici	105			
DISCUSSION	V/BACKGROUND) :					
attach	ed document	aluate and admini describes those p by the Commission	olicies. Changes	s to the RISE poli		artment staff. The effect on RISE	
PROPOSAL/A	ACTION RECOM	IMENDATION:					
It is r	ecommended	I the Commission	approve the atta	nched RISE polici	ies.		
						Vote Aye Nay	Pass
COMMISSIO	ON ACTION:				Anderson Arnold		
Moved by		Seconded	hv		Gaesser Juckette		
		Seconded	<u> </u>		Mulgrew Gron	nen	-
					Rielly Stutsman		
Division Directo	n r	Legal	State Director				

Revitalize Iowa's Sound Economy (RISE) Policies Effective October 8, 2024, Iowa Transportation Commission Business Meeting

Annual laborshed wage rate

• A company's ability to meet 100 percent of the annual laborshed rate for their area will be used to assist in determining RISE participation.

Project Completion Settlement Process

- First 50 percent of RISE funding not subject to settlement calculation.
- Settlement prorated against RISE funding beyond first 50 percent.
- In evaluating job contingency requirements, consideration will be given to jobs created from a different company that locates at the site of the original RISE-supported development. These jobs are subject to the same monitoring period as the original RISE development and will be evaluated based on wage rate, benefits and other RISE eligibility requirements.
- If at least 90 percent of the job creation and/or retention contingency is met at the wage rate established at the time of project approval, the project is considered substantially complete.
- Settlement installment payments calculated based on the prime interest rate minus 3 percent.

Monitoring process

- In monitoring job contingency requirements, initial payroll is required to establish baseline data.
- Three years after the roadway is open to traffic, the job creation and/or retention along with the wage rate contingencies must be met. Review and calculate average number of jobs created and/or retained using payrolls from the beginning and end of any six-month period from the time funding is awarded to three years after the RISE infrastructure improvement is complete.
- Submittal of documentation in cases of job turnover for establishing compliance with agreement contingency is allowable.

RISE cost per job increase

• \$14,000 per job maximum.

Local development funding

- Funding used for speculative RISE-eligible (nonretail) development.
- RISE participation held to 50 percent of eligible project costs.

Iowa's Certified Sites Program (IEDA) RISE Local Development applications

- Maximum RISE participation awarded is variable depending on the acreage of the Certified Site:
 - o 50-499 acres; up to 60 percent RISE participation
 - o 500-999 acres; up to 65 percent RISE participation
 - o 1,000 acres or more; up to 70 percent RISE participation
- A funding commitment may be considered by the Commission following receipt and review of an
 application for RISE funding. Final details of RISE project scope and maximum RISE award
 dollar amount will be finalized and brought for consideration by the Commission as a
 modification to the RISE award once determined through further discussion between the
 applicant and Iowa DOT staff.
- Projects awarded RISE Local Development assistance may be modified in the event that a
 business location decision is imminent. Following submission of the necessary information, the
 roadway project may be converted at the Commission's discretion to a more typical RISE
 Immediate Opportunity project qualifying for up to 80 percent RISE participation.
- A RISE Local Development funding commitment for a Certified Site under these policies will
 expire according to the same schedule as the certification of the site expires through the IEDA
 Certified Sites program.

Transportation Facilities

• Interpretation that transportation facilities, such as regional airports, can be seen as an economic unit. In order to be eligible, the project sponsor would need to provide documentation that the transportation facility is an economic unit. At a minimum the project sponsor would submit:

- 1. How the facility is a critical link to the overall transportation system in the area.
- 2. Documentation from area businesses that state an expansion and/or continued growth is a direct result of the transportation facility. Supporting documentation should include jobs created/retained, average wages and other specific details on what and when the growth is for that business. Businesses providing documentation must be a RISE eligible development in order to be considered.
- 3. Documentation that the business concerns/decisions hinge on the facility and the access. Businesses providing documentation must be a RISE eligible development in order to be considered.
- Agreement would not be contingent on jobs but follow typical Local Development procedures. University Research Park RISE Local Development applications
 - RISE participation held to 70 percent of eligible project costs
 - Project monitoring will be accomplished through the submission of annual reports by the research park documenting business development and job creation in the park, the relocation of businesses and jobs to other locations in Iowa, and use of interns.

Business Relocation & Job Retention RISE Local Development applications

- Purpose is to retain jobs, sustain local business through relocation within the community, stimulate investment, promote future growth, and preserve the economic viability of the community.
- Eligible communities must satisfy all of the following:
 - 1. Be located within a county that has been included in a proclamation of disaster emergency by the Governor, and
 - 2. Be located within a county that has been included in a Presidential Disaster Declaration within the last 12 months, and
 - 3. Provide evidence that damage sustained by the community negatively affected existing businesses which require permanent relocation within the community to continue operation.
- Applications must include both:
 - 1. Letters of interest from area businesses considering permanent relocation within the community due to impacts of the disaster so that they can continue operation.
 - 2. Letters of support for the project from other area businesses describing how the project will sustain the local economy and positively impact their business.
- RISE participation held to 70 percent of eligible project costs
- In addition to submission of an Accomplishment Report, reporting on other RISE-eligible job creation or retention in the community is required.

Double access issue

• Interpretation has been to not fund RISE projects that create more than one access unless necessary to support additional entrances to a business or the project is the last link in the street/highway network. RISE funding will not be provided for more than one access unless necessary to support RISE-eligible development or where necessary to support an IEDA designated Certified Site.

Loan interest rate

• RISE loan installment payments calculated using an interest rate between zero percent and the 10-year U.S. Treasury bond rate based on the quality of the RISE project.

Addition of RISE funding to a previously awarded project

 Allow the addition of RISE funding by Iowa Transportation Commission approval if the road construction has not started yet or the RISE-supported company construction has not been completed.

Roads/streets previously improved with RISE funding

- Additional funding for previously RISE-funded projects not allowed. However, new projects for capacity improvements necessary to support immediate job creation decision will be considered.
 Commission and Delegation Input
 - Commission will be provided RISE application background material the Tuesday before the workshop and business meetings. If a Commissioner has a question or would like additional information prior to the workshop, they will send the request to the Office of Systems Planning by 5:00 pm on the Thursday before the workshop and business meetings. The Office of Systems Planning will provide a response to all of the Commissioners by 5:00 pm the following day.
 - While no delegation input is required at the workshop or the business meeting, delegations will be informed that they are welcome to attend either or both meetings (as is all of the public). In addition, the delegations will be informed that their presence at the workshop may be beneficial if the Commission has any questions about the project.

Legal

State Director

DEPARTMENT OF TRANSPORTATION COMMISSION ORDER

Submitted by Debra	-	Phone No.	515-239-1681	Meeting Date	0-2025-20 October	8, 2024	
	e Iowa's Sound Economy (I	RISE) Appl	ication – Rock Va	alley			
DISCUSSION/BACKGI	ROUND:						
application is	Rock Valley submitted a RIS n the September 2024 round Summit Drive and 541 fee	d requesting	g a grant to assist	in construction	n of appro	-	
This project is necessary to provide access to 14 lots totaling approximately 25 acres. This project is anticipated to be completed by July 2025.							
The evaluation	on and rating for the project	t will be dis	scussed.				
PROPOSAL/ACTION I	RECOMMENDATION:						
future job cre	ended the Commission, based eation, award a RISE grant whichever is less, from the	of \$1,482,7	58 or up to 70 pe	rcent of the to	-		
COMMISSION ACTIO)N:			Anderson	Aye	Vote Nay	Pass
				Arnold Gaesser			
Moved by	Seconded by			Juckette Mulgrew Gron	en		
				Rielly			

Stutsman

Division/Bureau/Office	Transportation Development D Local Systems Bureau	ivision		Order No. TD-	2025-21
Submitted by Debra	Arp	Phone No.	515-239-1681	Meeting Date	October 8, 2024
Title Revitalize Iowa's Sound Economy (RISE) Application – City of Boone					

DISCUSSION/BACKGROUND:

The city of Boone submitted a RISE Immediate Opportunity application requesting a grant to assist in the construction of approximately 1,700 feet of Hancock Drive including turn lanes and a traffic signal at the intersection of Corporal Roger Snedden Drive and Hancock Drive as well as a multilane roundabout at the intersection of U.S. 30 and Corporal Roger Snedden Drive all located on the southeast side of town. The Hancock Drive and related intersection improvements are necessary to provide access to the proposed site of Daisy Brands and the roundabout improvements at U.S. 30 are necessary to provide improved access to Daisy Brands and additional economic development in the area. Therefore, the application was evaluated as both a RISE Immediate Opportunity and a RISE Local Development application. The Hancock Drive project is anticipated to be completed by November 2026 and the schedule of the U.S. 30 roundabout project is under development.

This project is necessary to provide improved access to the proposed site of Daisy Brands, a manufacturer of soft dairy products. This company conforms to the legislative requirements of the RISE program.

The roadway improvement is necessary to serve Daisy Brands and will support a commitment of the creation of 217 new full-time jobs out of 255 RISE eligible created jobs and \$729,831,563 in associated capital investment.

The total cost of this portion of the project is \$3,781,913 and a RISE grant of \$3,025,530 is recommended. This results in a RISE cost per job assisted of \$13,942.53 and a total capital investment of \$241.22 for each RISE dollar recommended.

The remaining roadway improvement is necessary to provide improved access for Daisy Brands as well as additional economic development in the area. The total cost of this improvement is \$5,500,000 and a RISE grant of \$2,750,000 is recommended.

PROPOSAL/ACTION RECOMMENDATION:

It is recommended the Commission, based on the capital investment commitment and potential for job creation, consider the project as both a RISE Immediate Opportunity and a RISE Local Development and award a RISE grant of \$5,775,530 or up to 62 percent of the total RISE-eligible project cost, whichever is less, from the city share of the RISE Fund.

				Vote	
			Aye	Nay	Pass
COMMISSION ACTION:		Anderson			
		Arnold			
		Gaesser			
Moved by	Seconded by	Juckette			
	· · · · · · · · · · · · · · · · · · ·	Mulgrew Gronen			
		Rielly			
		Stutsman			
Division Director	Legal State Director				

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State Director

DEPARTMENT OF TRANSPORTATION COMMISSION ORDER

	C	OMMISSION ORDER			
	nsportation Development Divisional Systems Bureau	on	Order No. TD-2	2025-22	
Submitted by Debra Arr		e No. 515-239-1681		October 8	8 2024
•	va's Sound Economy (RISE) A	<u></u>		october (5, 2024
	2 \	ipplication bloak ev	<u>Cittei</u>		
DISCUSSION/BACKGROUN	D:				
assist in construc	Center submitted a RISE Imition of approximately 1,650 for sproject is anticipated to be constant.	eet of Frontage Road N	NW located on t		-
	ect will provide improved acc E support for this project, staf ject.				ses and
The evaluation ar	nd rating for the project will b	e discussed.			
PROPOSAL/ACTION RECO	MMENDATION:				
future job creation 2024 round of ap	d the Commission, based on the n, reclassify the project as a R plications and award a RISE g oject cost, whichever is less, fi	AISE Local Developme grant of \$942,294 or up	ent project in the p to 50 percent of	e Septen	nber
COMMISSION ACTION:			Anderson	Aye	Vote Nay Pa
			Arnold Gaesser		
Moved by	Seconded by		Juckette Mulgrew Gronen		

Rielly Stutsman

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State Director

DEPARTMENT OF TRANSPORTATION COMMISSION ORDER

Transportation Development Division

Division/Bureau/Office Modal Transportation Burea	u	Order No. TD-20)25-23		
Submitted by James Glaspie	Phone No. <u>515-239-1066</u>	Meeting Date	ctober 8,	2024	
Title Railroad Revolving Loan and Grant	Program Recommendation				
DISCUSSION/BACKGROUND: Review of the current round of application of the program has been completed. The follows:	_	_	Loan and	l Grant	
Targeted Job Creation projects	<u>Loan</u>	Gra	ant_		
A-line EDS Rail Spur (Black Hawk County)	\$1,249,000	\$60,	000		
Appanoose Country Rail Extension (Appanoose County)		\$600	,000		
Rail Network Improvement projects	<u>Loan</u>	<u>Gra</u>	<u>ant</u>		
BJRY Rail Yard and Transload (Des Moines County)	\$257,349				
Heartland Co-op Greenfield Rail Loading Elevator (Wayne County)	\$1,840,000				
Reid Line Dexter Rail Yard Improvements (Dallas County)	\$957,000				
Rail Port Planning & Development projects	<u>Loan</u>	<u>Gra</u>	<u>ant</u>		
Webster City Rail Port Planning and Development (Hamilton County)		\$100	,000		
Total Awarded Funding:	\$4,303,349	\$760	,000		
PROPOSAL/ACTION RECOMMENDATION:					•
It is recommended the Commission appropriate funding recommendations, as listed.	rove the Railroad Revolving	Loan and Grant	Program		
COMMISSION ACTION:		Anderson	Aye	Vote Nay	Pas
Moved by Seconded by		Arnold Gaesser Juckette	<u> </u>		
		Mulgrew Gronen Rielly Stutsman			

Transportation Development D Division/Bureau/Office Modal Transportation Bureau	ivision	Order No. TD-20	025-24
Submitted by Kristopher Klop	Phone No 515-239-1108	Meeting Date C	October 8, 2024
Title Fiscal Year 2026 Highway-Railroad Cr	·		
DISCUSSION/BACKGROUND:			
The Modal Transportation Bureau requests Crossing Safety Program.	approval for the fiscal year	ar (FY) 2026 Hi	ghway-Railroad
The list of the proposed program projects is	s attached.		
PROPOSAL/ACTION RECOMMENDATION:			
It is recommended the Commission approved Program as attached.	ve the FY 2026 Highway-	Railroad Crossin	g Safety
			Vote Aye Nay Pass
COMMISSION ACTION:		Anderson Arnold Gaesser	
Moved by Seconded by		Juckette	
		Mulgrew Gronen Rielly	
Division Legal State D Director	irector	Stutsman	

Project Requests

PROJECT NAME	SPONSOR	SCORE	TOTAL PROJECT COST	REQUESTED AMOUNT (% of Total Project Cost)	RECOMMENDED AMOUNT (% of Total Project Cost)
Prairie Street, 079126D	BNSF RailroadWebster County	28.25	\$500,000	\$500,000 (100%)	\$500,000 (100%)
Samson Avenue, 196530G	UP RailroadWebster County	26.52	\$500,000	\$500,000 (100%)	\$500,000 (100%)
W 2 nd Street, 375781V	DME RailroadCity of Ottumwa	16.91	\$450,000	\$450,000 (100%)	\$450,000 (100%)
North Quincy Avenue, 375779U	DME RailroadCity of Ottumwa	14.69	\$500,000	\$500,000 (100%)	\$500,000 (100%)
Paragon Avenue, 200941X	UP RailroadWebster County	11.50	\$500,000	\$500,000 (100%)	\$500,000 (100%)
Mill Road, 271600Y	 UP Railroad Webster County	10.44	\$500,000	\$500,000 (100%)	\$500,000 (100%)
IA 76, 376179V	DME Railroadlowa DOT	9.38	\$450,000	\$450,000 (100%)	\$450,000 (100%)
4 th Street NW, 067359R	BNSF RailroadCity of Sioux Center	2.83	\$500,000	\$500,000 (100%)	\$500,000 (100%)
80 th Avenue, 307520L	CN RailroadBuena Vista County	0.58 **	\$550,000	\$550,000 (100%)	\$550,000 (100%)
IA 3, 381516U	D&I RailroadIowa DOT	0.34 ***	\$300,000	\$300,000 (100%)	\$300,000 (100%)
6 th Street SW, 840201J	CIC RailroadCity of Cedar Rapids	0.66 ****	\$300,000	\$300,000 (100%)	\$300,000 (100%)
3 rd Street, 307288C	CCP RailroadCity of Parkersburg	1.19 ****	\$550,000	\$550,000 (100%)	\$550,000 (100%)
3 projected closure incentive payments at various locations (\$100,000 per location)	TBD	N/A	\$300,000	\$300,000 (100%)	\$300,000 (100%)

- * Signals must be constructed in conjunction with adjacent railroad crossing signals funded in FY2025
- ** RISE & RRLG soybean crushing facility project caused increased truck and vehicle AADT, which is not yet reflected in the benefit-cost formula
- *** Signals being installed as part of a highway IA 3 roadway project
- **** Roadway widening project necessitates relocating the existing signal lights and upgrading to lights / gates with constant warning time (CWT)

***** Signals must be constructed in conjunction with adjacent railroad crossing signals funded in FY2025

Annual Apportionment: \$5,178,586

Additional funds (3 cancelled projects): + \$1,170,000

\$6,348,586

Total Requested Projects cost: \$5,900,000

Difference: \$448,586

Transportation Development Division Division/Bureau/Office	Order No. TD-2025-25
Submitted by Kristopher Klop Phone No. 515-	239-1108 Meeting Date October 8, 2024
Title Fiscal Year 2026 Highway-Railroad Crossing Surface	
DISCUSSION/BACKGROUND:	
The Modal Transportation Bureau requests approval for the Crossing Surface Repair Program.	he fiscal year (FY) 2026 Highway-Railroad
The list of the proposed program projects is attached.	
PROPOSAL/ACTION RECOMMENDATION:	
It is recommended the Commission approve the FY 2026 Repair Program as attached.	Highway-Railroad Crossing Surface
repair riogram as actaoned.	
	Vote
COMMISSION ACTION:	Anderson Aye Nay Pass
W 11	Arnold Gaesser
Moved by Seconded by	Juckette Mulgrew Gronen
	Rielly Stutsman
Division Legal State Director Director	

Requested Projects

PROJECT NAME	SPONSOR	SCORE	TOTAL PROJECT COST	REQUESTED AMOUNT (% of Total Project Cost)	RECOMMENDED AMOUNT (% of Total Project Cost)
Forevergreen Road, 840258K	• CRANDIC Railroad • City of Coralville	N/A Order Received	\$147,000	\$88,200 (60%)	\$88,200 (60%)
Baxter Ave. / V-62, 200856H	• IANR Railroad • Buchanan County	N/A Order Received	\$120,000	\$72,000 (60%)	\$72,000 (60%)
Pearl Street, 382043W	BNSF RailroadCity of Sioux City	N/A Order Received	\$208,000	\$124,800 (60%)	\$124,800 (60%)
205 th Street, 079442B	BNSF Railroad Jefferson County	N/A Order Received	\$240,000	\$144,000 (60%)	\$144,000 (60%)
190 th Street, 078279D	BNSF Railroad Lee County	N/A Order Received	\$140,000	\$84,000 (60%)	\$84,000 (60%)
Douglas Avenue, 377204E	IANR Railroad City of Urbandale	25	\$253,000	\$151,800 (60%)	\$151,800 (60%)
Meredith Drive, 377203X	IAIS RailroadCity of Urbandale	25	\$135,000	\$81,000 (60%)	\$81,000 (60%)
William Street, 380054C	DME Railroad Mitchell County	31	\$325,000	\$195,000 (60%)	\$195,000 (60%)

Annual Appropriation: \$900,000

Cancelled Projects (1) \$48,000

\$948,000

Total program funding request: \$940,800

Difference: \$7,200

In order received: \$513,000 / 55%

Scored: \$427,800 / 45%