

COMMISSION MINUTES

October 14, 2025



IOWA TRANSPORTATION COMMISSION

Meeting Agenda / Commission Orders

October 14, 2025 Eagle Point Park Lodge, 4101 N 3rd Street Clinton, IA

ITEM NUMBER	TITLE	SUBMITTED BY	PAGE
8:00 am D-2026-29	*Approve Minutes of the September 9, 2025 Commission Meeting	Jill Smith	2
	Commission Comments		
	DOT Comments		
SO-2026-30	*Administrative Rules – 761 IAC Chapter 151, City Requests for Closure of Primary Road Extensions	Wes Musgrove	4
TD-2026-31	*Railroad Revolving Loan and Grant Program Recommendation	James Glaspie	8
TD-2026-32	*Fiscal year 2027 Highway-Railroad Crossing Safety Program	Kris Klop	10
TD-2026-33	*2027 Highway-Railroad Crossing Surface Repair Program	Kris Klop	15
8:10 am	Adjourn		
*Action Item			

On Monday, October 13, the Commission and staff will meet informally at 3:30 pm in the Eagle Point Park Lodge in Clinton, Iowa. Transportation-related matters will be discussed, but no action will be taken.

Division/Bureau/Office Director's Office			Order No. D-2	026-29
Submitted by Jill Smith	Phone No.	515-239-1067	Meeting Date	October 14, 2025
Title Approve Minutes of the September 9,	2025 Con	nmission Meeting		
Title Approve Minutes of the September 9, DISCUSSION/BACKGROUND:	2025 Con	nmission Meeting		
PROPOSAL/ACTION RECOMMENDATION: It is recommended the Commission approve	the minut	es of the Septembe	er 9, 2025 Cor	nmission meeting.
COMMISSION ACTION: Moved by Anderson Seconded by	Mulgrew Gr	ronen	Anderson Arnold Gaesser Juckette Mulgrew Grone Quirk Stutsman	Aye Nay Pass X X X X X X X X X X X X
Division Legal State Director	Director		Statisman	

Commissioner Gaesser called the meeting to order at 8:01 am on October 14, 2025, in the Eagle Point Park Lodge in Clinton, Iowa.

Commissioners present: Ray Gaesser, Mary Mulgrew Gronen, Linda Juckette, Bill Anderson and Brian Quirk. Rich Arnold was via phone and Sally Stutsman was absent.

D-2026-29

Jill Smith, Executive Assistant

Commissioner Gaesser asked if there was a motion to approve the minutes from the September 9, 2025, Commission meeting.

Commissioner Anderson moved and Commissioner Mulgrew Gronen seconded a motion to approve.

There were no further questions or comments.

The vote to approve was unanimous.

Commission Comments

Commissioner Gaesser thanked the staff for making the tour and meetings possible, noting all the work that it takes to make sure the Commission is informed and taken care of.

DOT Comments Comments

Director Marler thanked the District 6 team for a wonderful tour of the region, looking at many of the transportation investments and improvements. Thanks also to the folks with Atlas Roofing, Army Corps of Engineers, and the communities for their hospitality.

Division/Bureau/Office Systems Operations Division	Order No. SO-2026-30
Submitted by Wes Musgrove Phone No. 515-239-184	Meeting Date October 14, 2025
Title Administrative Rules-761 IAC Chapter 151, City Requests for	r Closure of Primary Road Extensions
DISCUSSION/BACKGROUND:	
The rulemaking proposes to permanently rescind Chapter 151.	
The department reviewed this chapter in accordance with Executi 151.1(321) (Closing primary road extensions) can be rescinded be authority within the Iowa Code that requires these rules. The department instructional memorandum that will be available on the department requirements and procedures for closing primary road extension construction or repair.	ecause there is no specific rulemaking artment is proposing to instead publishment's website to provide guidance for
The public comment period ended on August 26, 2025. The depart comments, but did receive inquiries asking whether the internal mechapter was published and what changes would be made.	
A complete summary explaining the proposed rulemaking is inclu Action.	ided in the attached Notice of Intended
PROPOSAL/ACTION RECOMMENDATION:	
It is recommended that the Commission approve rescission of Ch	apter 151.
COMMISSION ACTION:	Vote Aye Nay Pass
COMMISSION ACTION:	Anderson <u>x</u> Arnold <u>x</u> ———————————————————————————————————
Moved by Juckette Seconded by Quirk	Gaesser X Juckette X
	Mulgrew Gronen x Rielly x
Division Legal State Director	Stutsman
Director	

TRANSPORTATION DEPARTMENT[761]

Notice of Intended Action

Proposing rulemaking related to city requests for closure of primary road extensions and providing an opportunity for public comment

The Transportation Department hereby proposes to rescind Chapter 151, "City Requests for Closure of Primary Road Extensions," Iowa Administrative Code.

Legal Authority for Rulemaking

This rulemaking is proposed under the authority provided in Iowa Code section 307.12(1)"j."

State or Federal Law Implemented

This rulemaking implements, in whole or in part, Iowa Code section 321.348.

Purpose and Summary

The Department proposes to permanently rescind Chapter 151 because there is no specific rulemaking authority within the Iowa Code that requires these rules. The Department is proposing to instead publish an instructional memorandum that will be available on the Department's website to provide guidance for the requirements and procedures for closing primary road extensions in cities for reasons other than fire, construction, or repair.

Regulatory Analysis

A Regulatory Analysis for this rulemaking was published in the Iowa Administrative Bulletin on April 30, 2025. A public hearing was held on the following date(s):

May 21, 2025

Fiscal Impact

This rulemaking has no fiscal impact to the State of Iowa.

Jobs Impact

After analysis and review of this rulemaking, no impact on jobs has been found.

Waivers

Any person who believes that the application of the discretionary provisions of this rulemaking would result in hardship or injustice to that person may petition the Department for a waiver of the discretionary provisions, if any, pursuant to 761—Chapter 11.

Public Comment

Any interested person may submit written or oral comments concerning this proposed rulemaking, which must be received by the Department no later than 4:30 p.m. on August 26, 2025. Comments should be directed to:

Sara Siedsma
Department of Transportation
DOT Rules Administrator, Office of the Director
800 Lincoln Way
Ames, Iowa 50010

Phone: 515.237.3058

Email: sara.siedsma@iowadot.us

Public Hearing

Public hearings at which persons may present their views orally will be held as follows:

August 26, 2025 Microsoft Teams Link 9 to 9:30 a.m. Or dial: 515.817.6093

Conference ID: 737 937 923#

August 26, 2025 Microsoft Teams Link 2:30 to 3 p.m. Or dial: 515.817.6093

Conference ID: 185 787 020#

Persons who wish to make oral comments at a public hearing may be asked to state their names for the record and to confine their remarks to the subject of this proposed rulemaking.

Any persons who intend to attend a public hearing and have special requirements, such as those related to hearing impairments, should contact Sara Siedsma and advise of specific needs.

Review by Administrative Rules Review Committee

The Administrative Rules Review Committee, a bipartisan legislative committee which oversees rulemaking by executive branch agencies, may, on its own motion or on written request by any individual or group, review this rulemaking at its regular monthly meeting or at a special meeting. The Committee's meetings are open to the public, and interested persons may be heard as provided in Iowa Code section 17A.8(6).

The following rulemaking action is proposed:

ITEM 1. Rescind and reserve 761—Chapter 151.

SO-2026-30

Wes Musgrove, Systems Operations Division

It is proposed to permanently rescind Chapter 151.

The department reviewed this chapter and determined that it can be rescinded because there is no specific rulemaking authority in Iowa Code that requires these rules. The department is proposing to instead, publish an instructional memorandum that will be available on the department's website to provide guidance for the procedures.

The department did not receive any public comments, but did receive inquiries asking whether the instructional memorandum proposing to replace the chapter was published and what changes would be made. The department will collaborate with all stakeholders in drafting the memo to ensure that all concerns are addressed and the process is practical and workable for all involved.

It is recommended that the Commission approve rescission of Chapter 151.

Commissioner Juckette moved and Commissioner Quirk seconded a motion to approve.

There were no further questions or comments.

The vote to approve was unanimous.

Division Director Legal

State Director

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Transportation Development Division/Bureau/Office		Order NoTD-20	026-31	
Submitted by James Glaspie	Phone No. 515-239-1066		October 14, 2025	5
Title Railroad Revolving Loan and Grant F				
DISCUSSION/BACKGROUND:				
Review of the current round of application Program has been completed. The follow		_	Loan and Gran	t
Targeted job creation projects	<u>Loan</u>		<u>Grant</u>	
New box manufacturing plant (Black Hawk County)		\$1	1,469,000	
Rail network improvement projects	<u>Loan</u>		<u>Grant</u>	
Floyd Valley Transload Lewis Blvd (Woodbury County)	\$830,000			
Floyd Valley Transload Rustin Street (Woodbury County)	\$256,000			
BJRY Le Mars Transload Yard Expansion (Plymouth County)	\$792,000			
Total recommended funding:	\$1,878,000	\$1	1,469,000	
PROPOSAL/ACTION RECOMMENDATION: It is recommended the Commission appropriate recommendations, as listed.	rove the Railroad Revolving L	oan and Grant		ng
COMMISSION ACTION:		Anderson Arnold	Aye Nay x x	Pass
Moved by Mulgrew Gronen Seconded by	Anderson	Gaesser Juckette Mulgrew Gronen	X X X	
		Quirk Stutsman	X	

TD-2026-31

James Glaspie, Modal Transportation Bureau

Last month the recommendation was presented for awarding funds to the Railroad Revolving Loan and Grant Program totaling \$3.3 million for four projects across the state. No questions or comments were received and no changes have been made to the recommendation.

It is recommended the Commission approve the Fiscal Year 2026 Railroad Revolving Loan and Grant Program funding recommendations, as listed in the Commission Order.

Commissioner Mulgrew Gronen moved and Commissioner Anderson seconded a motion to approve.

There were no further questions or comments.

The vote to approve was unanimous.

DEPARTMENT OF TRANSPORTATION COMMISSION ORDER

Transportation Development Division	TD	2026.22		
Division/Bureau/Office Modal Transportation Bureau	Order No. TD		4 2025	
Submitted by Kristopher Klop Phone No. 515-239-1108	Meeting Date	October 1	4, 2025	
Title Fiscal Year 2027 Highway-Railroad Crossing Safety Program				
DISCUSSION/BACKGROUND:				
The Modal Transportation Bureau requests approval for the fiscal ye Crossing Safety Program.	ear (FY) 2027 I	Highway-R	ailroad	
The list of the proposed program projects is attached.				
PROPOSAL/ACTION RECOMMENDATION:				
It is recommended the Commission approve the FY 2027 Highway-attached.	Railroad Cross	sing Safety	Prograi	m as
		,	Vote	
COMMISSION ACTION:	Anderson	Aye x	Nay	Pass
	Arnold Gaesser	X		
Moved by Quirk Seconded by Juckette	Juckette	X X		
	Mulgrew Gronen Quirk	x 		
District	Stutsman			
Division Legal State Director Director			10	

FY 2027 Federal-Aid Highway-Railroad Safety Projects

PROJECT NAME	SPONSOR	SCORE	TOTAL PROJECT COST	REQUESTED AMOUNT (% of Total Project Cost)	RECOMMENDED AMOUNT (% of Total Project Cost
Moscow Avenue, 606835P	IAIS RailroadMuscatineCounty	30.07	\$357,000	\$357,000 (100%)	\$357,000 (100%)
W Canal Shore Dr., 865616N	DME RailroadCity of LeClaire	26.06	\$600,000	\$600,000 (100%)	\$600,000 (100%)
Lost Grove Road, 865579N	DME RailroadCity of Princeton	18.09	\$375,000	\$375,000 (100%)	\$375,000 (100%)
West 11 th Street, 607576J	IANR RailroadCity ofWaterloo	17.32	\$500,000	\$500,000 (100%)	\$500,000 (100%)
Eldorado Avenue, 909175U	UP RailroadPottawattamieCounty	15.88	\$100,000	\$100,000 (100%)	\$100,000 (100%)
Dubuque Street 606878H	IAIS RailroadCity of IowaCity	14.03	\$600,000	\$600,000 (100%)	\$600,000 (100%)
510 th Street, 603130N	IAIS RailroadPottawattamieCounty	13.93	\$357,000	\$357,000 (100%)	\$357,000 (100%)
North Sunset Road, 079190C	BNSF RailroadCity of West Burlington	6.67	\$350,000	\$350,000 (100%)	\$350,000 (100%)
Main Street, 376176A	DME RailroadCity of McGregor	*	\$700,000	\$700,000 (100%)	\$700,000 (100%)

172 nd Avenue, 697147B	DME RaWapelloCounty	0	\$345,000	\$345,000 (100%)	\$345,000 (100%)
12 th Avenue SE, 190495A	UP RailCity of 0Rapids		\$500,000	\$500,000 (100%)	\$500,000 (100%)
Waconia Avenue, 840199K	CCP RaCity of Parkers	***	\$550,000	\$550,000 (100%)	\$550,000 (100%)
NE Broadway, 876012P	Polk Co	unty ****	\$500,000	\$500,000 (100%)	\$500,000 (100%)
Fairbanks Avenue, 307404X	Webste County		\$250,000	\$250,000 (100%)	\$250,000 (100%
3 projected closure incentive payments at various locations (\$100,000 per location)	TBD	N/A	\$300,000	\$300,000 (100%)	\$300,000 (100%)

- * AADT component of the benefit-cost formula not representative of the number of vehicles accessing the boat ramp and restaurant during tourist season.
- ** This crossing is relocated from the east through a rail yard, thus alleviating a blocked crossing situation at one of the worst / most frequently blocked crossings in the state (375761J / 163rd Avenue). The county and railroad are also closing three additional crossings as part of this project.
- *** Previously funded FY 2018 project required roadway geometry changes. UP Railroad failed to review and approve the city's roadway plans in before the federal funding was set to expire. Project had to be cancelled, and a new application was submitted.
- **** At onsite review for FY26 funded Highway-Railroad Crossing Surface Repair project, it was noted that additional changes to the roadway were necessary to accommodate recent increased truck traffic. This is project is to fund the placement of the new railroad crossing signals based upon the modified roadway geometry.
- ***** \$500,000 lump-sum to Polk County Grade Separation project, (over UP Railroad) as part of \$26M overall roadway / bridge project.

\$250,000 lump-sum to Webster County for one-lane wooden bridge (over CCP Railroad) replacement project. This allows truck access to nearby ethanol plant. Additionally, the County is closing one railroad crossing.

Annual Apportionment: \$5,178,586

Additional Funds (6 cancelled projects): + \$1,251,000

\$6,429,156

Total requested project costs: \$6,312,000

Difference: (\$117,156)

TD-2026-32

Kristopher Klop, Modal Transportation Bureau

The Highway-Railroad Crossing Safety Program funds are used to upgrade active warning devices at railroad crossings across the state. The program is funding by the Federal Highway Administration and allocation varies annually. Last month we presented a recommendation to fund upgrading the active warning devices at 14 railroad crossings across the state and 3 cross enclosure match payments. We did not receive any comments after the funding recommendations were presented and no changes have been made to the funding recommendations.

It is recommended the Commission approve the FY 2027 Highway-Railroad Crossing Safety Project List as found on the Commission Order.

Commissioner Quirk moved and Commissioner Juckette seconded a motion to approve.

There were no further questions or comments.

The vote to approve was unanimous.

Division Director Legal

State Director

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Transportation Development Division/Bureau/Office Modal Transportation Bureau	on	Order No. TD-	-2026-33
	e No. 515-239-1108		October 14, 2025
2027 H. 1 D. 1 1 C. C. C. D.		_ Meeting Date	October 14, 2023
Title 202/ Highway-Railroad Crossing Surface R	cpan i iogram		
DISCUSSION/BACKGROUND:			
The Modal Transportation Bureau requests app Crossing Surface Repair Program.	roval for the fiscal year	r (FY) 2027 I	Highway-Railroad
The list of the proposed program projects is atta	iched.		
PROPOSAL/ACTION RECOMMENDATION:			
It is recommended the Commission approve the 20 attached.	27 Highway-Railroad Cr	ossing Surface	e Repair Program as
			Vote
COMMISSION ACTION:		Anderson	Aye Nay Pass
		Arnold	X
Moved by Juckette Seconded by N	Iulgrew Gronen	Gaesser Juckette	<u>x</u> <u>x</u>
	-	Mulgrew Gronen	
		Quirk Stutsman	X

FY 2027 Highway-Railroad Crossing Surface Repair Projects

PROJECT NAME	SPONSOR	SCORE	TOTAL PROJECT COST	REQUESTED AMOUNT (% of Total Project Cost)	RECOMMENDED AMOUNT (% of Total Project Cost
210 th Avenue, 385590M	DME RailroadKossuth County	N/A Order Received	\$101,520	\$60,912 (60%)	\$60,912 (60%)
40 th Avenue, 385623X	DME RailroadKossuth County	N/A Order Received	\$130,000	\$78,000 (60%)	\$78,000 (60%)
Greene Street, 271479R	BSV Railroad City of Boone	N/A Order Received	\$120,000	\$72,000 (60%)	\$72,000 (60%)
Tama Street, 385270M	BSV RailroadCity ofBoone	N/A Order Received	\$100,000	\$60,000	\$60,000
6 th Avenue, 095312V	BNSF RailroadAdams County	N/A Order Received	\$280,000	\$168,000 (60%)	\$168,000 (60%)
West 18 th Street 607572G	 IANR / CN Railroad City of Waterloo 	N/A Order Received	\$159,535	\$95,721 (60%)	\$95,721 (60%)
Hawthorne Avenue 607571A	 IANR / CN Railroad City of Waterloo 	N/A Order Received	\$118,700	\$71,220 (60%)	\$71,220 (60%)
C-16 097429K	BNSF RailroadPlymouth County	N/A Order Received	\$65,000	\$39,000 (60%)	\$39,000 (60%
Bellingham Road 865635T	DME Railroad City of Riverdale	N/A Order Received	\$315,200	\$189,120 (60%)	\$189,120 (60%)

Vanderbilt Street, 190538R	UP RailroadCity ofFairfax	26	\$374,350	\$224,610 (60%)	\$224,610 (60%)
8 th Avenue SE, 190501B	UP RailroadCity of Cedar Rapids	25	\$472,308	\$283,385 (60%)	\$283,385 (60%)
8 th Avenue SE, 376707U	CIC RailroadCity of Cedar Rapids	24	\$282,607	\$169,564 (60%)	\$169,564 (60%)

Annual Apportionment: \$900,000

Cancelled Projects (5): + \$547,800

\$1,447,800

Total requested project costs: \$1,511,532

Difference: (\$63,732)

In order received: \$833,973 / 55%

Scored: \$677,559 / 45%

TD-2026-33

Kristopher Klop, Modal Transportation Bureau

The Highway-Railroad Crossing Surface Repair Program serves to repair the railroad crossing surfaces at the railroad crossings across the state. This program is funded through the state road-use tax fund with an annual allocation of \$900,000. Last month, we presented a recommendation to replace the crossing surfaces at 12 railroad crossings across the state. We did not receive any comments after the funding request was presented and no changes have been made to the funding recommendation.

It is recommended that the Commission approve the FY2027 Highway-Railroad Crossing Surface Repair Project List as attached to the Commission Order.

Commissioner Juckette moved and Commissioner Mulgrew Gronen seconded a motion to approve.

There were no further questions or comments.

The vote to approve was unanimous.

The meeting was adjourned at 8:10 a.m.